

SENATE BILL 219: Modify Teacher Licensing Requirements.

2019-2020 General Assembly

Committee:		Date:	June 20, 2019
Introduced by:	Sens. McInnis, Tillman, Johnson	Prepared by:	Kara McCraw
Analysis of:	Conference Committee Substitute (S219-CCSTC-3)		Committee Counsel

OVERVIEW: The Conference Committee Substitute for SB 219 would:

- Make various changes related to testing to the initial professional teacher (IPL) licensure statutes.
- Create a one-year IPL extension for certain teachers.
- Create a new limited teaching license for individuals who do not meet the criteria for a continuing professional license and for out-of-state teacher licensees.
- Authorize local boards of education to determine experience credit for newly employed teachers to pay them at the commensurate level on the State salary schedule during the first year of employment.
- Reduce the service requirement for a lifetime teaching license from 50 years to 30 years.
- Provide for emergency rulemaking to effectuate the requirements of the bill.

CURRENT LAW AND BILL ANALYSIS:

Part I: Modifications to Initial Professional Licenses

Current Law: G.S. 115C-270.20 defines an initial professional license (IPL) as a three-year nonrenewable license issued to an individual who has successfully completed a recognized educator preparation program and meets other requirements set by the State Board. G.S. 115C-270.15 requires applicants for an IPL to complete a standardized exam related the licensure content area. Applicants seeking licensure in elementary education and special education general curriculum must also take tests or subtests specific to teaching reading and mathematics. Individuals with an IPL have until the end of their second year of teaching to pass the licensure exams, provided that they have at least attempted the exams during their first year of teaching.

Bill Analysis: Part I would clarify that the State Board is responsible for monitoring teachers' compliance with the licensure exam requirements established by G.S. 115C-270.15, effective for licenses issued July 1, 2019. Additionally, it would clarify that teachers must meet the exam requirements by the end of the third year of their IPL rather than their second year of teaching. The State Board would be prohibited from converting an IPL to a CPL for a teacher who has not fulfilled the testing requirements.

Additionally, Part I would provide a one-year extension for elementary education (K-6) or special education general curriculum teachers with an initial professional license that is set to expire June 30, 2019, due to the failure to fulfill the licensure examination requirements.

Part II: Limited License

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Legislative Analysis Division 919-733-2578

This bill analysis was prepared by the nonpartisan legislative staff for the use of legislators in their deliberations and does not constitute an official statement of legislative intent.

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Current Law: Under G.S. 115C-270.20, a CPL is a five-year renewable license issued to a teacher who has at least three years of licensed teaching experience, and who meets other requirements set by the State Board. G.S. 115C-270.25 requires teachers with a license from another state to show evidence of their effectiveness as a teacher when seeking licensure in North Carolina. Out-of-state teachers that have such evidence can receive a CPL, assuming they have at least three years of licensed teaching experience, but out-of-state teachers without such evidence are only eligible for an IPL, regardless of years of experience.

Bill Analysis: Part I would create a new teaching license, called a limited license, for certain teachers who are either not eligible for a CPL or have an out-of-state teaching license. A limited license would be valid for three years and could not be renewed. The limited license could only be requested by the local board of education currently employing or seeking to employ the teacher, and would only be valid in that local school administrative unit (LEA). All of the following would be required for the State Board to issue a limited license:

- For IPL licensees:
 - The teacher was issued an IPL but did not qualify for a CPL due to a failure to fulfill the licensure exam requirements.
 - The employing local board of education submitted to the State Board an affidavit signed by the teacher's principal and superintendent attesting to the fact that the individual is an effective teacher and will be encouraged to continue to pursue a CPL.
- For Out-of-state Licensees:
 - The teacher holds current teacher licensure in another state that is in good standing.
 - The local board of education submits to the State Board an affidavit stating that the local board seeks to employ the teacher, that the teacher has been employed as a licensed teacher in another state for at least three years, and that the teacher will be encouraged to pursue an IPL or CPL, as appropriate for that teacher.

Part III: Pay for Newly Employed Teachers with Experience Credit

Current Law: G.S. 115C-302.1(f) requires local boards of education to be responsible for overpayment of State funds.

Bill Analysis: Part III would authorize local boards of education to determine the experience credit for newly employed teachers for the first year of employment, which determines how much that teacher would be paid with State-allotted funds. The local board of education and the teacher would not be responsible for the repayment of any overpayment of State funds if the experience credit determination was done in good faith and in accordance with State Board guidelines. However, the local board would be responsible if the local board did not use due diligence to verify the prior work experience. After the first year of employment, the State Board would determine the appropriate experience credit and thereby determine the teacher's placement on the State salary schedule, regardless of the pay that the teacher received during the first year.

Part IV: Modifications to Lifetime Teaching Licenses

Current Law: A lifetime license, as defined by G.S. 115C-270.20(a)(4), is a permanent license issued to a teacher with 50 or more years of teaching as a licensed teacher that requires no renewal. A retirement license, as defined by G.S. 115C-270.20(a)(6), is a five-year renewable license issued to a teacher retired with 30 or more years of teaching who has been employed after retirement as a substitute teacher or part-time provider of certain educational services for schools.

Bill Analysis: Part III would reduce the service requirement for a lifetime license from 50 years to 30 years, and make a conforming change to eliminate retirement licenses. An individual would qualify for

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the license when that person holds a current NC teaching license and has 30 or more years of creditable service in the retirement system.

Part V: Emergency Rulemaking

Current Law: G.S. 115C-270.20 requires the State Board of Education to adopt rules for issuance of teacher licenses.

Bill Analysis: Part IV would authorize the State Board of Education to adopt emergency rules to implement the requirements of the act in accordance with its timeline.

EFFECTIVE DATE: SB 219 would become effective when it becomes law and, would apply beginning with applications for teacher licensure submitted on or after the eighteenth day following the effective date of the act.

*This bill summary was substantially contributed to by Brian Gwyn, Committee Counsel.